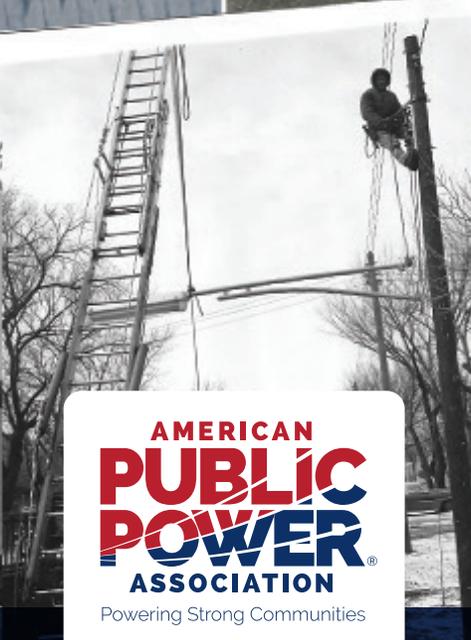




2025 YEAR IN REVIEW

Supporting Public Power Through Change





APPA Board of Directors at the 2025 National Conference in New Orleans, LA

2025 – 2026 Board of Directors

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Jones, Electricities of North
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Amy Zubaly, Florida Municipal
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SMUD, CA

Region 7

David Carroll, Paducah Power
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Brian Solsbee, Tennessee
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Association

Region 8

David Leathers, Jamestown
Board of Public Utilities, NY
• Andrew McMahon, Town of
Massena Electric Department,
NY • Barry Tupper, Holden
Municipal Light Department,
MA

Region 9

Roger Kline, Northern Wasco
County People's Utility
District, OR • Lena Wittler,
Clark Public Utilities, WA

Region 10

Beatrice Limtiaco, Guam
Power Authority



Public power colleagues:

Thank you for taking a moment to read this review of how we served you in 2025. As we marked our 85th anniversary, we not only looked back at our accomplishments over time, we looked at opportunities that lay ahead to continue to support and strengthen public power.

Over the past year, public power continued to thrive in the face of new challenges and opportunities, including rapidly changing estimates for load growth, emerging technologies and applications for artificial intelligence, changing and uncertain federal, state and local policies, continuing challenges with procurement, intensifying cyber threats, and more.

Through all of this, we've deployed new technologies, revised plans, and paid for critical updates while keeping costs low for customers. We know from experience and from warnings issued by the North American Electric Reliability Corporation that the threats to reliability and affordability for electricity will continue to grow, just as our drive to meet these challenges will increase.

Public power succeeds in times of change because we are nimble, we are problem solvers, and we come together to help each other evolve. Collectively, thousands of public power communities are stronger and create enormous value because we are linked to one another.

APPA is proud to serve as the organization that brings public power together. This look back at 2025 highlights the many ways APPA helped you and other public power leaders to adapt and thrive in a dynamic

environment. We made significant progress in strengthening member value, expanding our reach, and modernizing operations while remaining flexible and responsive to rapidly evolving technologies, policy developments, and industry challenges.

APPA serves you by speaking up when federal actions or regulations make your work more difficult or expensive, by sharing the information you need to make critical decisions, and in being a hub for you to find and connect with your peers facing similar challenges. In 2025, we fought to stave off attacks on the hard-won financing mechanisms and tax credits for public power, developed tools to help you better understand what your system needs to improve and be secure against threats, and brought forward examples of utilities leading the way.

We appreciate your continued support, and your feedback that lets us know how we can best help you continue to succeed. Thank you for partnering with APPA to move public power forward.

Sincerely,

A handwritten signature in black ink that reads "Scott Corwin". The signature is fluid and cursive, with a long horizontal stroke at the end.

Scott Corwin
President and CEO

Advocating When Policy Affects Public Power



From environmental regulations to tariffs, tax policy, data centers, permitting reform, and disaster response, 2025 involved a lot of legislative and regulatory activity for the electric sector. Our team worked tirelessly to understand how these policies and federal actions affected your operations and bottom line – and relayed those effects to the policymakers in Washington.

Specifically, we:

- **Preserved tax-exempt financing and elective payment** to enable public power utilities to more affordably build much needed energy infrastructure and access to key energy tax credits.
- **Waived sequestration** of Build America Bond, New Clean Renewable Energy Bond, and elective pay energy tax credit payments, preserving an estimated \$273 million in annual payments.
- **Worked to make it easier and faster to get energy projects built** while preserving environmental protections such as through the SPEED Act, PERMIT Act, and ePermit Act.
- **Supported a continued federal role in disaster response** and recovery and quicker reimbursement for public power utilities through the FEMA Reform Act.
- **Pushed to improve vegetation management and reduce wildfire risk** around power lines with the Fix Our Forests Act.



Coffeyville Municipal Light & Power's generation facility #2, in Kansas, one of the many public power facilities built using municipal bonds



Vegetation management and pole replacement at **City Utilities of Springfield, Missouri**



1 Lee Meyerhofer, outgoing chair of the Policy Makers Council, getting recognition for his service in July 2025



2 A session at the 2025 Legislative Rally

3 APPA Senior Vice President, Grid Security, Technical & Operations Services, Adrienne Lotto providing testimony to Congress

- **Supported allowing the Federal Energy Regulatory Commission to review how major federal regulations affect the grid** by helping secure passage of the Reliable Power Act in the House.
- **Pushed for the Environmental Protection Agency to reconsider the greenhouse gas emission regulations** for new and existing power plants, **extend compliance deadlines** for Effluent Limitations Guidelines and coal combustion residual management units, **alleviate regulatory uncertainty** and streamline states' planning efforts around regional haze requirements, and **restore compliance flexibilities** with revised mercury and air toxic standards for electric generating units.



- **Avoided added regulatory burden for some public power purchases** in convincing FERC not to adopt a proposal that would have required some utilities to validate supplier information when procuring bulk electric system cyber systems.
- **Maintained public power utilities' voting power** in NERC's standards development process.

Preparing Your Team for **What's Next**

More people than ever participated in the more than **100 APPA Academy events** in 2025, bringing together experts and innovators to understand industry trends, develop leadership and emerging workforce skills, and connect to find solutions to public power's most pressing challenges.

More than 8,000 people from 1,175 organizations gathered in 2025, including more than 1,000 people who attended one of our events for the first time.



Expanded offerings helped you to:

- **Stay updated on the State of Advanced Nuclear** in a virtual summit featuring the companies with these technologies in the pipeline.
- **Explore how to use AI and other emerging technologies** at over 40 sessions at seven in-person conferences related to these topics.
- **Get refreshed on the latest trends and practices in safety and cybersecurity** at dedicated in-person summits.

- **Hone your leadership skills** — from core fundamentals to strategic leadership — through new training, webinars, and the Leadership Essentials Certificate Program.
- **Learn at your convenience** through a robust APPA eCademy portfolio that included 25 virtual events, in-depth courses, multi-day summits, and timely webinars. We also delivered 20 days of tailored in-house training to utility members across the country.



- 1** Competitors at the 2025 **Public Power Lineworkers Rodeo** in Roseville, CA
- 2** Attendees gather at the **2025 Customer Connections Conference** in Salt Lake City, UT
- 3** Colleagues connecting at the **2025 Legal and Regulatory Conference** in San Diego, CA
- 4** People stroll through the **Public Power Expo** at the 2025 National Conference
- 5** A panel of CEOs in discussion at the **2025 National Conference** in New Orleans, LA

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Keeping the Conversation **Going**

More than **7,500 professionals** regularly connect on APPA Engage, our online community for public power. In 2025, users initiated more than 3,500 posts, comments, and chats across the 25+ groups in the community.



Helping You **Innovate**

Whether explaining emerging technologies, funding research and development, or sharing tools and best practices, APPA helped public power prepare for and embrace the future.

In 2025, we helped you explore:

- **How to manage new large loads.** We released a report, *What Public Power Needs to Know About Data Centers*, outlining the considerations and practices for utilities working with data center customers.
- **How to feasibly deploy and use the latest technologies.** We issued \$1.2 million in new grant funding through DEED, public power's R&D program to support projects on energy storage, nuclear, geothermal energy, AI, and more.
- **What's working in rate design.** Two new case studies explored how public power utilities restructured rates for large load customers and residential customers with solar and storage.
- **System planning for transportation electrification.** A new Transformer Inventory Toolkit offers a calculator and guidance for staying ahead of the EV curve.
- **What's trending in load management.** Four DEED webinars in 2025 showcased how public power is approaching demand reduction, energy efficiency, and transportation electrification.
- **Costs and options for energy transition and electrification.** We partnered with Beacon Climate to offer CEERUM, a planning tool to help utilities scope out future energy technologies for their communities.

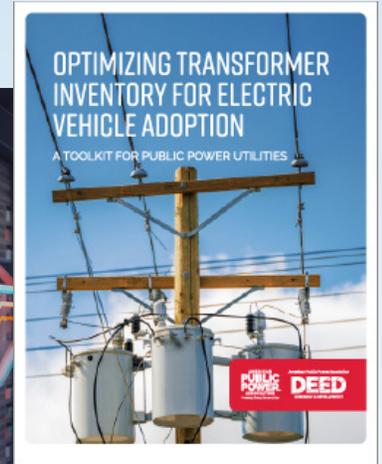
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“We've used the DEED grant, DEED webinars, APPA Engage, and the DEED Project Library very often in the last few years. **These programs allow big ideas to turn into big deliverables** and allow us to get things done. We avoided spending many hours recreating the wheel and replicating someone else's work who likely put much more time and resources into solving the challenge.”

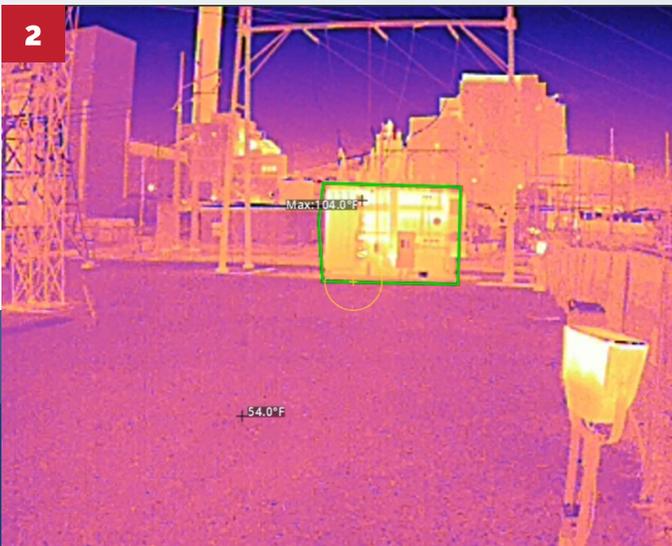
JEFF GORRIE, Director of Energy Services,
Iowa Association of Municipal Utilities



1



1 Tacoma Power in Washington installed central heat pump water heaters at two buildings through a DEED grant



2

2 City Water, Light & Power in Springfield, Illinois deployed enhanced monitoring of assets, including thermal cameras at substations



3

3 Northern California Power Agency is exploring hydrogen generation at its facilities in part through support from DEED

Coordinating Response and Building **Resilience**

Whether bolstering cybersecurity or updating emergency response, our team worked to keep members ahead of the curve in a rapidly changing environment. While the national Mutual Aid Network did not activate in 2025, the need for keeping current on response protocols and ongoing resilience efforts hit home with our member communities that faced severe wildfire, ice storms, tornadoes, and flooding.

A secure grid comes from everyone working together to identify potential vulnerabilities and strengthen practices.

To this end, in 2025, APPA:

- **Supported enhanced visibility of utility networks.** Through four cooperative agreements with the Department of Energy, secured more than \$30 million to help utilities deploy operational technology to bolster security – including \$5 million in new funding in 2025.
- **Tested public power’s response capabilities.** Held two Safe Haven exercises, which gathered 80+ utility professionals in Washington, Oregon, Kansas, and Oklahoma, to examine how public power would respond to an attack affecting both cyber and physical assets.
- **Enhanced awareness of and response to wildfire risk.** Refined, along with member utilities and the Argonne National Laboratory, an online tool that measures wildfire risk for utilities. We also developed template mitigation plans to help utilities address wildfire risk in their service area.



1 Crews with **Los Angeles Department of Water and Power** in California working on recovery following wildfires



2 Individuals from public utility districts in Oregon and Washington participate in a **Safe Haven exercise on grid security** in November 2025

- **Determined what public power needs for effective cyber assessment.** Analyzed an array of cybersecurity assessment tools and how well they align with public power operations.
- **Highlighted how members can improve and expand their risk management programs** by hosting webinars on how to use the templates and resources included in the Public Power Risk Management Toolkit.
- **Updated guidance on industry-government coordination in the face of increasing cyberattacks and nation state threats.** As part of the Electricity Subsector Coordinating Council, updated the Crisis Management Framework Playbook, including developing an Annex focused on industry-government collaboration during a potential nation state conflict.

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“I appreciate APPA’s help and direction in putting on this tremendous tabletop that gave our employees, utility peers and local leaders hands-on experience in a realistic scenario. I know that **this tabletop has already strengthened collaboration and identified ways we can improve our response plans.**”

JOHN HAARLOW, CEO/General Manager, Snohomish County Public Utility District, Washington

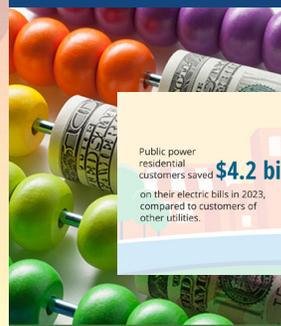
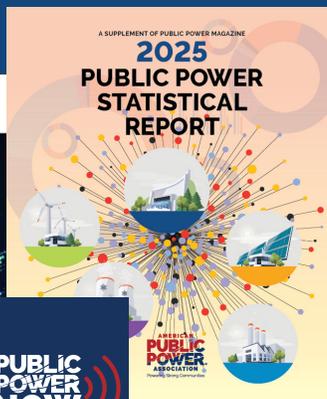
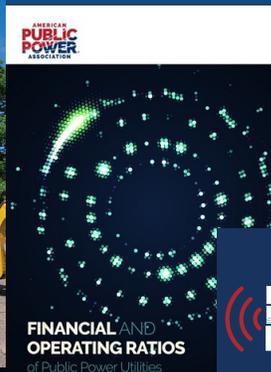
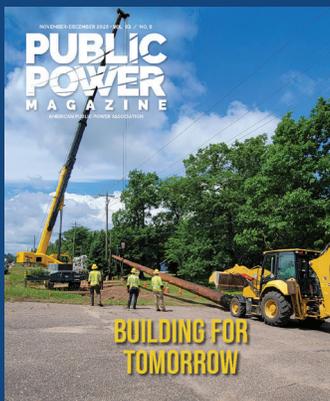
Sharing Successes and Best Practices

We bring the best and brightest in public power together to help you and your team build upon your success. From sharing your perspectives to finding trends in your aggregate data, our output is made stronger by your collective input.

In 2025, you leveraged APPA to:

- **Improve your reliability and safety.** PowerTRX Reliability, an update to the eReliability Tracker service, and PowerTRX Safety, a rebrand of the eSafety Tracker launched in 2024, offer an enhanced, streamlined experience for reporting outages and safety management. We also added vehicle inspection tracking to PowerTRX Safety.
- **Highlight your major initiatives.** We heard directly from 130 public power leaders on the Public Power Now podcast and interviews featured in Public Power Magazine and Public Power Current.

- **Promote the value of community ownership.** We created a new set of shareable graphics highlighting how much customers save with public power, and other materials bringing forth this value stemming from our array of statistical and survey reports.
- **Showcase your commitment to excellence.** APPA recognized 12 utilities with awards of excellence, 18 utilities with diamond status as Reliable Public Power Providers, 14 as Smart Energy Providers, and two utilities achieved gold Public Power Customer Satisfaction Award ratings.



POWERTRX^{PRO}



The 2025 recipients of the **E.F. Scattergood System Achievement Award** typify the values and advantages of public power.

1 Burbank Water & Power in California went above and beyond to maintain reliable and safe water and power to its 53,000 customers in the face of significant windstorms and wildfires.

2 Kissimmee Utility Authority in Florida focused on improving service for customers and enhancing the profile of public power through community outreach and reliability.

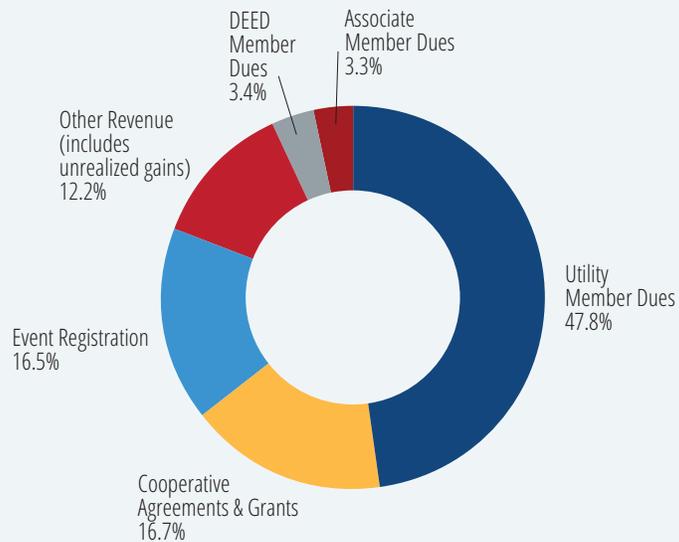
3 Lowell Light and Power in Michigan consistently outperforms its larger counterparts and decreased rates to 25% lower than those of the surrounding investor-owned utility.

4 City Utilities of Springfield, Missouri, invested heavily in infrastructure improvements, including \$9.5 million in upgrades to two major substations.

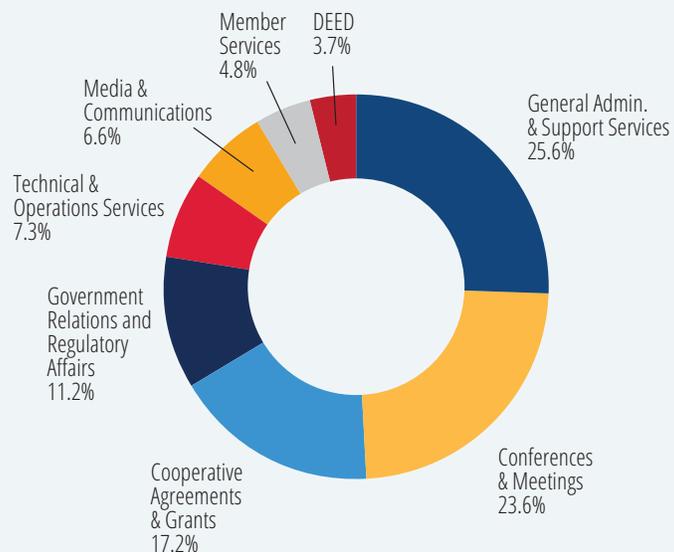
Remaining Financially Strong

APPA maintained a strong financial performance in 2025, enabling continued investment in service to its members.

2025 Revenue
\$35,471,272



2025 Expenses
\$32,885,568



Data is based on unaudited financials



1 Scott Corwin gives a keynote at the **Michigan Municipal Energy Association's** annual conference

2 Volunteers paint a house during the **2025 Public Power Day of Giving**

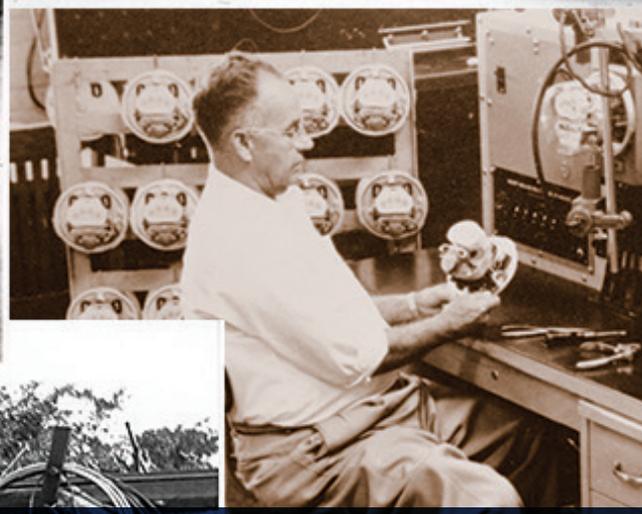
3 APPA staff visit **Easton Utilities in Maryland**



4 Staff from the **Electric Department of Clayton, North Carolina**



5 Scott Corwin, APPA Board Member Brian Solsbee, and APPA Senior Vice President, Membership & Marketing, Jeff Haas on a visit to **Humbolt Utilities in Tennessee** in December 2025



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